Message Text

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INFO AMEMBASSY BANGKOK
AMCONSUL HONG KONG
AMEMBASSY KUALA LUMPUR
AMEMBASSY MANILA

CONFIDENTIAL GENEVA 08721

FOR HA CARLIN FROM LOWMAN

E.O. 11652: N/A TAGS: SREF

SUBJECT: INDOCHINESE REFUGEE PROGRAM: POSSIBLE USE OF PHILIPPINES OR MACAU AS TEMPORARY TRANSIT CENTER

- 1. UNHCR OFFERED VARIETY OF REASONS WHY IT MAY BE UNNECESSARY TO USE MACAU AS HOLDING FACILITY TO ACCOMMODATE OVERFLOW FROM HONG KONG. UNDERLYING REASON, HOWEVER, IS OBVIOUSLY POSSIBLE CHINESE SENSITIVITY TO USE OF MACAU TERRITORY FOR THIS PURPOSE. THIS DOES NOT APPEAR TO BE AN ABSOLUTE BAR TO UNHCR ACTION IN THIS RESPECT AND, IN LIGHT OF LATEST EXPRESSION OF CONCERN BY CONGEN HONG KONG, THEY WILL REEXAMINE POSITION.
- 2. SUCH A FACILITY, HOWEVER, WOULD AT MOST BE FOR THE HONG KONG OVERFLOW AND UNHCR WOULD NOT WISH TO BE INVOLVED IN THE ESTABLISHMENT OF A LARGER TRANSIT FACILITY AS A HOLDING CAMP FOR REFUGEES IN THE UNITED STATES PROGRAM. FURTHER, UNHCR BELIEVES THERE WOULD BE CONSIDERABLE DIFFICULTY IN THE USG ESTABLISHING AN ADEQUATE FACILITY CONFIDENTIAL

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OF THIS NATURE THROUGH BILATERAL NEGOTIATIONS.

3. UNHCR SUGGESTS THAT THE PHILIPPINES MAY BE A BETTER ALTERNATIVE FOR SUCH A FACILITY. THEY HAVE FOUND THE GOP RELAXED ABOUT REFUGEES AND ANXIOUS FOR A CONTINUED UNHCR PRESENCE IN THE PHILIPPINES. THE UNHCR WOULD BE PREPARED TO NEGOTIATE WITH THE GOP FOR A FACILITY UNDER

UNHCR AUSPICES ACCOMMODATING 5,000 - 6,000 REFUGEES IN TRANSIT. THEY BELIEVE THERE IS A GOOD CHANCE OF SUCCESS IF ALL REFUGEES ENTERING THE CAMP ARE GUARANTEED ONWARD RESETTLEMENT AND ALL COSTS ARE COVERED BY THE UNHCR. WHILE THE UNITED STATES INTEREST IN SUCH A FACILITY WOULD BE OBVIOUS, IT WOULD BE A UNHCR-SPONSORED FACILITY AND NOT, AT LEAST IN PRINCIPAL, LIMITED TO REFUGEES IN THE UNITED STATES PROGRAM.

4. LOWMAN STRONGLY RECOMMENDS THAT UNHER BE ENCOURAGED TO PROCEED WITH NEGOTIATIONS WITH GOP ON A TENTATIVE BASIS, FULLY RECOGNIZING THAT FINAL IMPLEMENTATION WOULD BE SUBJECT TO APPROVAL ON TERMS AND CONDITIONS, COST ESTIMATES AND AVAILABILITY OF FUNDS. PLEASE ADVISE U.S. MISSION GENEVA SOONEST. VANDEN HEUVEL

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